

# 2021 Financial Statements



The Corporation of the City of Kenora Kenora, Ontario Canada



### **Financial Statements**

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### City of Kenora

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www.kenora.ca

## Management's Responsibility for the Financial Statements

The accompanying financial statements of the Corporation of the City of Kenora are the responsibility of the City's management and have been prepared in accordance with Canadian generally accepted accounting principles for local governments established by the Public Sector Accounting Board of Chartered Professional Accountants Canada. A summary of the significant accounting policies are described in the notes to the financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgments, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The City's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

City Council meets with management to review the financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the financial statements.

The financial statements have been audited by MNP LLP, independent external auditors appointed by City Council. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the City's financial statements.

Charlotte Edie, Director of Finance

Charlette Rdie

Kenora, Ontario



To the Members of Council, Citizens and Ratepayers of The Corporation of the City of Kenora:

Report on the Audit of the Consolidated Financial Statements

#### Opinion

We have audited the consolidated financial statements of The Corporation of the City of Kenora (the "Municipality"), which comprise the consolidated statement of financial position as at December 31, 2021, and the consolidated statements of operations and accumulated surplus, changes in net financial assets and cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Municipality as at December 31, 2021, and the results of its consolidated operations, changes in its net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are independent of the Municipality in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Municipality or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Municipality's financial reporting process.

MNP LLP

315 Main Street South, Kenora ON, P9N 1T4





### Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness
  of the Municipality's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Municipality's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Municipality to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business
  activities within the Municipality to express an opinion on the consolidated financial statements. We are
  responsible for the direction, supervision and performance of the group audit. We remain solely responsible
  for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Kenora, Ontario

**Chartered Professional Accountants** 

October 17, 2022

Licensed Public Accountants

MNPLLP



### THE CORPORATION OF THE CITY OF KENORA CONSOLIDATED STATEMENT OF FINANCIAL POSITION

31 December 2021

	2021	202
		(Restate
Financial Assets		Note 2
Cash (Note 1)	\$ 21,606,146 \$	16,906,880
Temporary investments (Note 2)	17,264,925	18,002,773
Property taxes receivable (Note 3)	1,309,138	1,585,721
Trade and other receivables	4,612,000	4,845,526
Inventory held for resale	76,533	74,779
Citizens' Prosperity Trust Fund investments (Note 4)	43,668,332	31,874,072
Long term investment (Note 5)	10,000,000	10,000,000
	98,537,074	83,289,751
Liabilities		
Accounts payable and accrued liabilities	4,656,741	4,255,054
Property tax prepayments (Note 3)	1,654,434	1,637,381
Deferred revenue (Note 6)	5,273,613	4,299,568
Long-term debt (Note 7)	10,625,124	-
Employee future benefits payable (Note 17)	3,320,518	3,477,738
	25,530,430	13,669,741
NET FINANCIAL ASSETS	73,006,644	69,620,010
Non Financial Assets		
Tangible capital assets (Note 9)	183,264,757	181,191,643
nventories of consumables and prepaids	1,262,860	1,217,888
	184,527,617	182,409,531

\$ 257,534,261 \$ 252,029,541

See Accompanying Notes

ACCUMULATED SURPLUS (Note 8)

Mayor

blarlette kdie Director of Finance/Treasurer

### THE CORPORATION OF THE CITY OF KENORA CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS

For the year ended 31 December 2021

	2021	2021	2020
	Budget	Actual	Actual
Revenues	(Note 13)		(Restated Note 20)
Taxation	\$ 27,736,378	\$ 27,736,092	\$ 26,774,698
Fees and user charges	16,904,619	16,141,706	15,357,472
Canada grants	1,964,930	1,928,941	2,145,155
Ontario grants	4,676,298	5,473,477	5,815,748
Other (Note 10)	5,361,983	4,579,503	6,736,545
	56,644,208	55,859,719	56,829,618
Expenses			
General government	3,550,178	3,443,166	3,369,881
Protection services	10,226,875	10,328,345	9,943,850
Transportation services	9,943,567	9,370,378	9,033,145
Environmental services	11,142,698	10,851,067	10,880,355
Health services	2,687,955	2,601,648	2,615,991
Social and family services	3,707,153	3,710,453	3,681,949
Recreation and cultural services	8,223,238	7,520,459	6,238,400
Planning and development	3,065,266	2,529,483	2,117,293
	52,546,930	50,354,999	47,880,864
Annual surplus	4,097,278	5,504,720	8,948,754
Accumulated surplus, beginning of year		252,029,541	243,080,787
Accumulated surplus, end of year		\$ 257,534,261	\$ 252,029,541

See Accompanying Notes

### THE CORPORATION OF THE CITY OF KENORA CONSOLIDATED STATEMENT OF CHANGES IN NET FINANCIAL ASSETS

For the year ended 31 December 2021

	2021	2021	2020
	Budget	Actual	Actual
	(Note 13)		(Restated
			<b>Note 20)</b>
Annual surplus	\$ 4,097,278	\$ 5,504,720	\$ 8,948,754
Acquisition of tangible capital assets	(16,007,715)	(11,005,857)	(12,154,716)
Amortization of tangible capital assets	8,220,054	8,220,054	7,870,587
(Gain) Loss on sale of tangible capital assets	-	(1,332,962)	299,257
Proceeds on sale of tangible capital assets	1,840,080	2,045,651	67,598
	(1,850,303)	3,431,606	5,031,480
Acquisition of prepaid expenses and inventories of consumables	(2,262,397)	(2,262,397)	(1,809,079)
Net use/consumption of inventories of consumables and prepaids	2,217,425	2,217,425	1,771,674
	(44,972)	(44,972)	(37,405)
Net change in net financial assets (debt)	(1,895,275)	3,386,634	4,994,075
Net financial assets, beginning of year	69,620,010	69,620,010	64,625,935
Net financial assets, end of year	\$ 67,724,735	\$ 73,006,644	\$ 69,620,010

**See Accompanying Notes** 

### THE CORPORATION OF THE CITY OF KENORA CONSOLIDATED STATEMENT OF CASH FLOWS

For the year ended 31 December 2021

Operating transactions  Annual surplus Items not involving cash    Amortization    (Gain) Loss on disposal of tangible capital assets  Change in non-cash working capital balances    Decrease (Increase) in property taxes receivable    Decrease in trade and other receivables	\$ 5,504,720 8,220,054 (1,332,962) 12,391,812	\$ 8,948,754 7,870,587 299,257
Annual surplus Items not involving cash Amortization (Gain) Loss on disposal of tangible capital assets  Change in non-cash working capital balances Decrease (Increase) in property taxes receivable Decrease in trade and other receivables	8,220,054 (1,332,962)	7,870,587 299,257
Amortization (Gain) Loss on disposal of tangible capital assets  Change in non-cash working capital balances Decrease (Increase) in property taxes receivable Decrease in trade and other receivables	(1,332,962)	299,257
(Gain) Loss on disposal of tangible capital assets  Change in non-cash working capital balances Decrease (Increase) in property taxes receivable Decrease in trade and other receivables	(1,332,962)	299,257
Change in non-cash working capital balances Decrease (Increase) in property taxes receivable Decrease in trade and other receivables		
Decrease (Increase) in property taxes receivable Decrease in trade and other receivables	12,391,812	17 110 500
Decrease (Increase) in property taxes receivable Decrease in trade and other receivables		17,118,598
Decrease in trade and other receivables		
	276,583	(36,807)
(T. )	233,526	3,183,651
(Increase) in other assets	(46,726)	(42,458)
Increase (Decrease) in accounts payable and accrued liabilities	401,687	(3,030,085)
Increase in property tax prepayments	17,053	162,330
Increase in deferred revenue	974,045	140,819
(Decrease) Increase in employee future benefits payable	(157,220)	268,460
	14,090,760	17,764,508
Capital transactions		
Acquisition of tangible capital assets	(11,005,857)	(12,154,716)
Proceeds on sale of tangible capital assets	2,045,651 (8,960,206)	67,598 (12,087,118)
Investing transactions  Decrease in long term note receivable (Increase) in Citizens' Prosperity Trust Fund	- (11,794,260)	698 (3,733,468)
(increase) in Chizens Prospertly Trust Fund		
	(11,794,260)	(3,732,770)
Financing transactions		
Long term debt proceeds	11,749,037	-
Principal repayments on long term debt	(1,123,913)	-
	10,625,124	
Net change in cash and equivalents	3,961,418	1,944,620
Cash and equivalents, beginning of year	34,909,653	32,965,033
Cash and equivalents, end of year	\$ 38,871,071	\$ 34,909,653
Represented by Cash	\$ 21,606,146	\$ 16,906,880
Temporary investments	17,264,925	18,002,773
remporary investments	\$ 38,871,071	\$ 34,909,653

See Accompanying Notes

### THE CORPORATION OF THE CITY OF KENORA SIGNIFICANT ACCOUNTING POLICIES

For the year ended 31 December 2021

The consolidated financial statements of the Municipality are the responsibility of management. They have been prepared in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board of Chartered Professional Accountants Canada. The Municipality provides municipal services such as fire, public works, planning, parks, recreation and other government services. Significant aspects of the accounting policies adopted by the Municipality are as follows:

### **COVID-19 Impact to Operations**

During 2020 there was a global outbreak of COVID-19 (coronavirus), which has had a significant impact on businesses and organizations through the restrictions put in place by the Canadian, provincial and municipal governments regarding travel, business operations and isolation/quarantine orders. The Municipality's operations were impacted by COVID-19 due to restrictions placed on various recreation and cultural services, and loss of of other user fee revenues such as parking. Revenue losses were offset by various cost savings and Government implemented COVID-19 relief funding. At this time it is unknown what further impact the COVID-19 outbreak may have on the Municipality as this will depend on future developments that are highly uncertain and that cannot be predicted with confidence. These uncertainties arise from the inability to predict the ultimate geographic spread of the disease, and the duration of the outbreak, including the duration of travel restrictions, business closures or disruptions, and isolation/quarantine measures that are currently, or may be put, in place by Canada and other countries to fight the virus.

### a) Basis of Accounting

Revenues and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they become available; expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

#### b) Basis of Consolidation

The consolidated financial statements reflect the assets, liabilities, revenues and expenses of the current fund, capital fund, reserves and reserve funds of all municipal organizations, committees and boards and internally restricted entities which are owned or controlled by the Municipality. All interfund assets, liabilities, revenues and expenses have been eliminated on consolidation.

The following boards and municipal enterprises owned or controlled by the Municipality have been consolidated:

Kenora Public Library Lake of the Woods Cemetery Lake of the Woods Museum

The Provincial Offences Fund is a government partnership where the Municipality has shared control over the board / entity. The Municipality's pro rata share of the assets, liabilities, revenues and expenses are reflected in the financial statements using the proportionate consolidation method. The Municipality's proportionate interest of 69.75% (2020 - 69.71%) of the Provincial Offences Fund is reflected in the consolidated financial statements.

### c) Use of Estimates

The preparation of financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from management's best estimates as additional information becomes available in the future.

### THE CORPORATION OF THE CITY OF KENORA SIGNIFICANT ACCOUNTING POLICIES

For the year ended 31 December 2021

#### d) Government Transfers

Government transfers are recognized in the year in which events give rise to the transfer, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made.

### e) Revenue Recognition

Revenues are recognized as follows:

- i Tax revenue is recognized in the calendar year to which the tax assessment applies and the assessment is known.
- ii Fees and user charges are recognized on a monthly basis as services are provided.
- iii Other revenues are recorded when collected or when collection is reasonably assured.
- iv Grants for the acquisition of tangible capital assets are recognized in the period in which the eligible expenditures are made.

### f) Investments

Temporary investments are recorded at the lower of cost or market. Portfolio investments are recorded at cost unless there has been a decline in the market value which is other than temporary in nature in which case the investments are written down to market value.

### g) Inventory

Inventory is recorded at the lower of cost and net realizable value. Cost is determined on the average cost basis.

#### h) Collection of Taxes on Behalf of Other Taxation Authorities

The municipality collects taxation revenue on behalf of the school boards. The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the school boards are not reflected in these financial statements.

#### i) Trust Funds

Trust funds administered by the City for the benefit of external parties are not included in these financial statements. The financial activity and position of the trust funds are reported separately.

### j) Deferred Revenue

Funds received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations in the year in which it is used for the specified purpose.

### THE CORPORATION OF THE CITY OF KENORA SIGNIFICANT ACCOUNTING POLICIES

For the year ended 31 December 2021

### k) Pension and Other Post-Employment Benefits

The City accounts for its participation in the Ontario Municipal Employees Retirement System (OMERS), a multiemployer public sector pension fund, as a defined contribution plan. Standards issued by Chartered Professional Accountants Canada with respect to accounting for employee future benefits require the City to accrue for its obligations under other employee benefit plans and related costs, net of plan assets.

The cost of other post-employment benefits offered to employees are actuarially determined using the projected benefit method, prorated on service and based on management's best estimate assumptions. Under this method, the projected post-retirement benefit is deemed to be earned on pro-rata basis over the years of service in the attribution period commencing at date of hire, and ending at the earliest age the employee could retire and qualify for benefits.

#### 1) Tangible Capital Assets

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital assets including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on a straight-line basis over the estimated life of the tangible capital assets commencing once the asset is available for productive use as follows:

Site improvements	25 years
Buildings	10 to 125 years
Equipment	3 to 25 years
Fleet	7 to 25 years
Docks and wharfs	10 to 50 years
Roads and bridges	10 to 50 years
Water	15 to 75 years
Sewer	15 to 100 years
Other	5 to 75 years

For the year ended 31 December 2021

### 1. CASH

	2021	2020
Unrestricted	\$ 14,549,622	\$ 13,618,548
Restricted	7,056,524	3,288,332
	\$ 21,606,146	\$ 16,906,880

The City has a revolving demand facility to a maximum of \$5,000,000 by way of prime rate based loans bearing interest at prime less 0.75% and letters of credit bearing interest at 0.5% per annum. As at 31 December 2021, \$ - (2020 - \$ -) was drawn under this facility. This facility is unsecured. Availability is subject to financial criteria and is at the discretion of the bank.

### 2. TEMPORARY INVESTMENTS

	N	Market Value				2020
Unrestricted	\$	16 055 206	<b>C</b>	15 247 710	<b>C</b>	14 672 070
Restricted	ŷ.	16,955,206 2,220,892	Þ	2,017,206	Þ	14,672,970 3,329,803
	\$	19,176,098	\$	17,264,925	\$	18,002,773

99% (2020-99%) of the temporary investments are held in the One Fund - Public Sector Group of Funds. The investments have rates of return between -2.3% and 21.6%.

### 3. PROPERTY TAXES RECEIVABLE/PROPERTY TAX PREPAYMENTS

		2021		2020
Property taxes receivable	S	1,309,138	\$	1.585.721
Property tax prepayments	Ψ	(1,654,434)	Ψ	(1,637,381)
	\$	(345,296)	\$	(51,660)

### 4. CITIZENS' PROSPERITY TRUST FUND INVESTMENTS

	2021	2020
Cash	\$ 4,099,232	\$ 2,211,607
Temporary Investments	39,569,100	29,662,465
	\$ 43,668,332	\$ 31,874,072

For the year ended 31 December 2021

### 4. CITIZENS' PROSPERITY TRUST FUND INVESTMENTS - Continued

The market value of the temporary investments is \$41,331,967 at the end of the year. The proceeds from the sale of the Kenora Municipal Telephone System, KMTS Mobility and KMTS Net were transferred to the Citizens' Prosperity Trust Fund in 2008. The purpose of the Fund is to safeguard the principal while using the related investment income to eliminate the negative impacts resulting from the loss of the annual dividends from the telephone operations.

79% (2020-68%) of the temporary investments are held in the One Fund - Public Sector Group of Funds. The investments are held in bond and equity funds with interest rates from -2.3 % to 21.6%. A portion are held in trust with CIBC Mellon and include both government and bank bonds with interest rates ranging from 0.95% to 3.50%. These investments mature between 2021 and 2025. The remaining investments are managed by Manulife Asset Management and held with RBC Dexia. The investments are held in various government and bank bonds and debentures. Interest rates range from 0.95% to 3.50%. These investments mature between 2022 and 2027.

In the 2020 comparatives, debentures receivable in the amount of \$11,749,037 had been eliminated on consolidation. These debentures were due from the City of Kenora and were used to finance a number of capital projects. In 2021 this debt was transferred to TD Canada Trust therefore no elimination is required. (Note 7)

#### 5. LONG TERM INVESTMENT

	2021	2020
Promissory note receivable from Synergy North Corporation, in monthly instalments of interest only at the TD Canada Trust prime rate (2.45% - 31 December 2021)	\$ 3,069,279	\$ 3,069,279
9,100 voting, participating common shares of Synergy North Corporation, representing 8.31% of common shares issued	6,930,721	6,930,721
	\$ 10,000,000	\$ 10,000,000

On 1 January 2019, Synergy North Corporation was formed under the Business Corporations Act (Ontario) by the amalgamation of Thunder Bay Hydro Electricity Distribution Inc. and Kenora Hydro Electric Corporation Ltd. At that date 109,506 common shares were issued. This investment is accounted for as a portfolio investment and is recorded at cost.

For the year ended 31 December 2021

### 6. DEFERRED REVENUE

									2021
					xternally				
				r	estricted				
		Co	ontributions	in	vestment		Revenue		
	Opening balance		received		income	ı	recognized	En	ding balance
Canada Community-Building Fund	\$ 1,734,879	\$	1,878,058	\$	24,391	\$	1,239,644	\$	2,397,684
Dedicated gas tax	491,418		143,366		2,655		-		637,439
Miscellaneous transit funding	161,951		-		-		-		161,951
Roads deposits	51,517		-		284		24,713		27,088
Other deferred revenue	1,859,803		655,857		1,003		467,212		2,049,451
	\$ 4,299,568	\$	2,677,281	\$	28,333	\$	1,731,569	\$	5,273,613

### Canada Community-Building Fund (formerly Federal Gas Tax)

Gas tax revenue is provided by the Government of Canada. The use of funding is established by a funding agreement between the City and the Association of Municipalities of Ontario. Gas tax funding may be used towards designated public transit, water, wastewater, solid waste, community energy systems, roads and capacity building projects as specified in the funding agreements.

### Dedicated gas tax

The Provincial Ministry of Transportation provides municipalities with \$.02 per litre of provincial gas tax to improve and expand transit. The funds can only be used to support municipal public transportation expenditures above a municipality's baseline spending.

#### 7. LONG TERM DEBT

	2021	2020
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$318,180 including interest at 1.837%, maturing 2027	\$ 1,792,035 \$	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$82,219 including interest at 1.5%, maturing 2025	316,887	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$146,606 including interest at 2.156%, maturing 2030	1,187,717	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$60,009 including interest at 1.734%, maturing 2026	285,039	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$111,881 including interest at 1.369%, maturing 2023	219,261	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$93,793 including interest at 2.259%, maturing 2031	831,151	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$22,251 including interest at 2.362%, maturing 2032	213,335	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$83,527 including interest at 1.369%, maturing 2023	163,692	-
Unsecured bank loan from TD Canada Trust repayable in annual installments of \$332,393 including interest at 2.739%, maturing 2043	5,616,007	-
	\$ 10,625,124 \$	-

For the year ended 31 December 2021

### 7. LONG TERM DEBT - continued

rincipal payments for the next five years and thereafter are as follows:	
incipal payments for the next five years and thereafter are as follows.	
2022	\$ 999,752
2023	1,019,956
2024	843,312
2025	860,518
2026	797,423
Thereafter	6,104,163
	10,625,124

### 8. ACCUMULATED SURPLUS

Accumulated surplus consists of individual fund surplus, reserves and reserve funds and internally restricted entities as follows:

	2021	2020
		(Restated
		<b>Note 20)</b>
Current funds	\$ (467,405) \$	(557,490)
Investment in tangible capital assets	172,639,633	181,191,643
Long term investment	10,000,000	10,000,000
	182,172,228	190,634,153
Reserves and Reserve Funds		
Working capital	4,461,465	4,461,465
Contingencies	5,258,535	4,867,862
Capital expenditure purposes	16,806,979	14,312,829
Replacement of equipment	1,535,641	1,916,769
Museum	407,201	1,109,678
Cemetery Columbarium	234,478	202,178
Current expenditures purposes	3,160,942	2,812,495
Total Reserves and Reserve Funds	31,865,241	29,683,276
Internally Restricted Entity		
Citizens' Prosperity Trust Fund	43,496,792	31,712,112
ACCUMULATED SURPLUS	\$ 257,534,261 \$	252,029,541

The investment in tangible capital assets represents amounts already spent and invested in infrastructure and other non-financial assets.

For the year ended 31 December 2021

#### 9. TANGIBLE CAPITAL ASSETS

			Sit	te Improve-							Г	Oocks and		Roads and						Work in ogress and		
		Land		ments		Buildings	F	Equipment		Fleet	_	Wharfs		Bridges		Water	V	Vaste Water		Other		2021
-								1														
Cost, beginning of year	\$	11,767,007	\$	9,751,833	\$	46,504,399	\$	7,385,350	\$	20,080,091	s	2,380,376	\$	119,251,841	\$	43,399,601	\$	62,050,003	<b>\$</b> 1	0,249,673	\$	332,820,174
Additions	-	161,730	*	95,629	*	128,583	-	284,655	*	1,952,179	•	_,_ ,_ ,_ ,	-	3,687,409	-	1,394,578	*	2,098,332		1,202,762	•	11,005,857
Disposals/transfers		(197,918)		(6,963)		(806)		,,,,,,		(1,345,484)				(240,830)		(92,742)		982		(779,783)		(2,663,544)
Cost, end of year	\$	11,730,819	\$	9,840,499	\$	46,632,176	\$	7,670,005	\$	20,686,786	\$	2,380,376	\$	122,698,420	\$	44,701,437	\$	64,149,317	\$ 1	0,672,652	\$	341,162,487
Accumulated amortization beginning of year Amortization Disposals	on, \$	- -	\$	2,869,238 383,587 (6,963)	\$	10,985,937 1,215,880 (776)	\$	5,389,788 362,544	\$	9,827,393 1,024,333 (916,871)	\$	767,540 75,343	\$	74,141,789 2,972,669 (240,830)	\$	16,463,343 620,067 (62,306)	\$	25,307,675 1,142,081 (190,780)		5,875,828 423,550 (532,329)	\$	151,628,531 8,220,054 (1,950,855)
Accumulated amortization	n,					•										` ` `						
end of year	\$	-	\$	3,245,862	\$	12,201,041	\$	5,752,332	\$	9,934,855	\$	842,883	\$	76,873,628	\$	17,021,104	\$	26,258,976	\$	5,767,049	\$	157,897,730
Net carrying amounts, end of year	\$	11,730,819	\$	6,594,637	\$	34,431,135	\$	1,917,673	\$	10,751,931	\$	1,537,493	\$	45,824,792	\$	27,680,333	\$	37,890,341	\$	4,905,603	\$	183,264,757

The net book value of tangible capital assets not being amortized because they are under construction (or development or have been removed from services) is \$1,435,776 (2020 - \$614,588). The municipality holds various works of art and historical treasures pertaining to the Lake of the Woods Museum. These items are not recognized as tangible capital assets in the financial statements because a reasonable estimate of the future benefits associated with such property cannot be made.

For the year ended 31 December 2021

### 9. TANGIBLE CAPITAL ASSETS

														1	Work in		
			Si	te Improve-					Docks and	Roads and				Pro	gress and		
		Land		ments	Buildings	E	Equipment	Fleet	Wharfs	Bridges	Water	V	Vaste Water		Other		2020
																(Re	stated Note 20)
Cost, beginning of year	\$	11,631,783	\$	9,487,104	\$ 44,381,683	\$	6,985,029	\$ 20,002,114	\$2,380,376	\$ 115,386,447	\$ 41,644,310	\$	59,605,969	\$ 1	0,469,325	\$	321,974,140
Additions		135,224		252,136	1,401,613		398,391	639,092	-	4,264,825	1,784,414		2,729,297		549,724		12,154,716
Disposals/transfers		-		12,593	721,103		1,930	(561,115)	-	(399,431)	(29,123)		(285,263)		(769,376)		(1,308,682)
Cost, end of year	\$	11,767,007	\$	9,751,833	\$ 46,504,399	\$	7,385,350	\$ 20,080,091	\$2,380,376	\$ 119,251,841	\$ 43,399,601	\$	62,050,003	\$ 1	0,249,673	\$	332,820,174
Accumulated amortization	on,																
beginning of year	\$	-	\$	2,490,982	\$ 9,809,493	\$	4,996,957	\$ 9,133,622	\$ 691,192	\$ 71,725,585	\$ 15,887,269	\$	24,510,119	\$	5,454,550	\$	144,699,769
Amortization		-		378,256	1,176,444		392,831	1,021,366	76,348	2,754,271	599,697		1,050,096		421,278		7,870,587
Disposals		-		-	-		-	(327,595)	-	(338,067)	(23,623)		(252,540)		-		(941,825)
Accumulated amortization	n,																
end of year	\$	-	\$	2,869,238	\$ 10,985,937	\$	5,389,788	\$ 9,827,393	\$ 767,540	\$ 74,141,789	\$ 16,463,343	\$	25,307,675	\$	5,875,828	\$	151,628,531
Net carrying amounts,																	
end of year	\$	11,767,007	\$	6,882,595	\$ 35,518,462	\$	1,995,562	\$ 10,252,698	\$1,612,836	\$ 45,110,052	\$ 26,936,258	\$	36,742,328	\$	4,373,845	\$	181,191,643

For the year ended 31 December 2021

#### 10. OTHER INCOME

		2021	2020
Penalties and interest on taxation	¢.	221 176	217 224
		331,176 \$	,
Investment income	· · · · · · · · · · · · · · · · · · ·	864,518	5,700,284
Donations		457,015	446,394
Miscellaneous	1.	926,794	372,543
	\$ 4.	579,503 \$	6,736,545

#### 11. PENSION AGREEMENTS

The municipality and its employees contribute to the Ontario Municipal Employees Retirement System ("OMERS"), a jointly trusted pension plan. The Board of Trustees, representing plan members and employers, is jointly responsible for overseeing the management of the pension plan, including investment of the assets and administration of benefits. The pension plan is a multi-employer contributory pension plan. Basic pension benefits provided are defined. The Plan has approximately 541,000+ active, deferred and retired members.

Each year an independent actuary determines the Plan's funded status by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. On December 31, 2021, the estimated accrued pension obligation for all members (including survivors) of the Plan was \$119,342 million (2020 - \$111,820 million). The Plan had net assets available for benefits of \$120,919 million at the end of 2021 (2020 - \$105,575 million). The resulting funding deficit was \$69 million as at December 31, 2021 (2020 - \$7,655 million deficit). The actuary does not attribute portions of the unfunded liability to individual employers. The Corporation of the City of Kenora paid \$1,019,916 for employer contributions to the plan in 2021 (2020 - \$969,356).

### 12. PUBLIC SECTOR SALARY DISCLOSURE

For 2021, the following employees were paid a salary, as defined in the Public Sector Salary Disclosure Act, 1996, of \$100,000 or more:

Name	Position	Salary	•	Taxable	
		Paid		Benefits	
Ammerman, Kenton	Firefighter	\$	107,063	\$	1,214
Attanasio, Kyle	Chief Administrative Officer	\$	157,868	\$	1,748
Bichon, Earl	Firefighter	\$	108,530	\$	1,063
Birch, Brian	Captain, Firefighter	\$	125,919	\$	1,402
Chmeliuk, William	Captain, Firefighter	\$	119,328	\$	1,355
Edie, Charlotte	Director of Finance/Treasurer	\$	133,431	\$	1,620
Gander, Stace	Director of Community Services	\$	133,326	\$	1,629
Hawley, Jeff	Manager of Operations and Infrastructure	\$	110,778	\$	1,030
McLeod, Terry	Captain, Firefighter	\$	115,448	\$	1,364
Mellor, David	Project Engineer	\$	105,891	\$	1,338
Pihulak, Heather	Director of Corporate Services/City Clerk	\$	127,747	\$	1,612
Pokharel, Mukesh	Manager, Environmental Services	\$	103,230	\$	1,322
Robertson, Kevin	Chief Building Official	\$	103,230	\$	1,322
Schott, Doug	Captain, Firefighter	\$	114,387	\$	1,402
Sinclair, Gary	Captain, Firefighter	\$	117,149	\$	1,241
Sitar, Kyle	Firefighter	\$	103,768	\$	1,203
Smith, Adam	Director of Development Services	\$	111,446	\$	1,413
Sumner, Kevan	City Planner	\$	112,713	\$	1,425
Tivy, Kris	Firefighter	\$	104,310	\$	1,241
Vogrig, Marco	Municipal Engineer	\$	126,742	\$	1,612

For the year ended 31 December 2021

#### 13. BUDGET

The Financial Plan (Budget) By-Law adopted by Council on 17 May 2021 was not prepared on a basis consistent with that used to report actual results (Public Sector Accounting Standards). The budget was prepared on a modified accrual basis while Public Sector Accounting Standards now require a full accrual basis. The budget figures anticipated use of surpluses accumulated in previous years to reduce current year expenditures in excess of current year revenues is \$nil. In addition, the budget expensed all tangible capital expenditures rather than including amortization expense. As a result, the budget figures presented in the statements of operations and changes in net financial assets represent the Financial Plan adopted by Council on 17 May 2021 with adjustments as follows:

	2021
Financial plan (budget) by-law surplus (deficit) for the year	\$ (592,640)
Add:	
Capital expenditures	16,007,715
Debt principal repayments	1,059,903
Less:	
Debenture financing of capital expenditures	(2,100,000)
Budgeted transfers from accumulated surplus	(2,057,646)
Amortization	(8,220,054)
Budget surplus per statement of operations	\$ 4,097,278

#### 14. COLLECTION OF TAXES ON BEHALF OF OTHER TAXATION AUTHORITIES

During the year, taxation revenue of \$4,786,816 (2020 - \$4,973,243) was raised and remitted to the school boards.

#### 15. TRUST FUNDS

The trust funds administered by the municipality for the benefit of external parties have not been included in the statement of financial position nor have the operations been included in the statement of operations. At 31 December, the trust funds balances are as follows:

	2021	2020
Lake of the Woods Cemetery		
Land Fund	\$ 11,055	\$ 9,758
Perpetual Care Fund	717,314	677,224
Langford Estate	59,294	58,969
	\$ 787,663	\$ 745,951

### 16. EMPLOYEE FUTURE BENEFITS

The City of Kenora pays certain health and dental benefits on behalf of its retired employees. Active employees are also eligible to receive non-vesting sick leave benefits. The City recognizes post-employment and non-vesting sick leave costs in the period in which the employees rendered the services. The expense for the twelve months ended 31 December 2021 was \$(162,014) (2020 - \$288,290), and the resulting future employee benefit liability was \$3,119,302 at 31 December 2021 (2020 - \$3,281,315).

The main assumptions employed in the actuarial valuation prepared as at 31 December 2021 for the calculation of employee future benefits are as follows:

- 1. Interest (Discount) Rate
  - The interest (discount) rate used for fiscal 31 December 2021 expense and accrued obligation is 2.20%.
- 2. Medical Costs
  - Medical costs were assumed to increase 5.2% per year to 2023 and by varying rates in subsequent years.
- 3. Dental Costs
  - Dental costs were assumed to increase 3.0% per year to 2023 and by varying rates in subsequent years.
- 4. Non-Vesting Sick Leave Costs
  - Salary rates were assumed to increase 1.5% per year to 2022 and 2.00% per year thereafter.

For the year ended 31 December 2021

### 17. EMPLOYEE FUTURE BENEFITS PAYABLE

	2021	2020
Employee future benefits (Note 16)	\$ 3,119,302	\$ 3,281,315
Vested sick leave	69,061	66,760
Lieu time accrual	132,155	129,663
	\$ 3,320,518	\$ 3,477,738

### 18. CONTINGENT LIABILITIES AND COMMITMENTS

At 31 December 2021, the Corporation of the City of Kenora has guaranteed bank indebtedness of the following: Kenora Golf and Country Club in the amount of \$93,906 (2020 - \$137,238) (the maximum amount of the guarantee is \$650,000), the Kenora Health Care Centre in the amount of \$5,508,633 (2020 - \$5,709,333) and the Kenora Airport Authority Inc. in the amount of \$500,000 (2020 - \$1,000,000). The City was required to provide a \$200,000 deposit to satisfy the guarantee requirements. The City has no recourse if a loan guarantee must be exercised.

The Corporation of the City of Kenora's pro-rata share of the cumulative operating deficit of the District of Kenora Home for the Aged is \$910,017 (2020 - \$1,157,628). The Home's management expects to recover this deficit from projected future operating surpluses. A billing to municipalities for their respective share of the deficit is not anticipated.

The Corporation of the City of Kenora has several claims and possible claims pending against it. The outcome of these claims is not yet determined and no amounts have been recorded in the accounts relating to these claims and possible claims.

### 19. LANDFILL CLOSURE AND POST-CLOSURE LIABILITIES

The Ontario Environmental Protection Act sets out regulatory requirements for the closure and maintenance of landfill sites. Under this Act, the City is required to provide for closure and post-closure care of solid waste landfill sites. The costs related to these obligations are provided over the estimated remaining life of active landfill sites based upon usage.

The City has one inactive landfill site. It has previously incurred all costs relating to the closure and retains responsibility for all costs relating to post-closure care which are recorded annually as they are incurred.

The City maintains one active landfill site which has an estimated remaining useful life of approximately 23 years. Based on an environmental assessment performed by consultants as at 31 December 2021, \$121,759 has been accrued relating to the closure & post-closure care for this landfill site at 31 December 2021 (2020 - \$89,569).

### 20. PRIOR PERIOD ADJUSTMENT

As a result of new information derived from the application of new technology, it was determined that there were capital assets that were not accounted for in the City's asset continuity system as well as assets that were in the system that were no longer in existence. The net impact of the historic cost and related accumulated amortization is an increase of \$845,031. The 2020 opening comparative figures have been restated to reflect the following adjustment to tangible capital assets and surplus - decreased cost of \$2,005,232, decreased accumulated amortization of \$2,850,263 and increased surplus of \$845,031. See Note 9 to financial statements.

For the year ended 31 December 2021

#### 21. SEGMENTED INFORMATION

The City of Kenora is a diversified municipal government institution that provides a wide range of services to its citizens, including fire, public transit, solid waste, water and waste water and recreation. For management reporting purposes the City's operations and activities are organized and reported by Segment. Segments were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

City services are provided by departments and their activities are reported in these functions. Certain departments that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

#### **General Government**

General government encompasses all the City's administration including Council, the Administrator's office, finance and administration and human resources.

#### **Protection Services**

This segment encompasses contracted police services, fire services and by-law enforcement. The fire department is responsible to provide fire suppression service; fire prevention programs; training and education related to prevention, detection or extinguishment of fires. The by-law department is responsible for animal control and for enforcing by-laws passed by council. The building inspectors ensure an acceptable quality of building construction and maintenance of properties through enforcement of construction codes, building standards and by-laws.

### **Transportation Services**

Transportation services are the responsibility of the public works department. This department delivers municipal public works services related to the planning, development and maintenance of roadway systems, transit, docks, wharfs and street lighting.

### **Environmental Services**

The environmental services segment consists of three areas - water, wastewater and solid waste. The department provides drinking water and treats wastewater to a portion of the City. It also provides collection, disposal and waste minimization programs and facilities for solid waste.

#### **Health Services**

Health services includes contributions to the Northwestern Health Unit, the Kenora District Services Board for ambulance services and to the Lake of the Woods Cemetery.

for the year ended 31 December 2021

### 21. SEGMENTED INFORMATION (continued)

#### **Social and Family Services**

The social and family services segment provides Ontario Works services, day care services and includes contributions to the District of Kenora Home for the Aged and to the Kenora District Services Board for social housing.

### **Recreation and Cultural Services**

Recreation and cultural services is responsible for the maintenance of parks and open space. Also included in this segment are the Kenora Recreation Centre (ice surface, swimming pools and workout facilities) and the Keewatin Memorial Arena (ice surface). The operations of the Kenora Library and the Lake of the Woods Museum are also included in this segment.

### **Planning and Development**

The planning and development segment includes planning, economic development and tourism. It provides services for the approval of all land development plans and the application and enforcement of zoning by-laws.

In addition, as noted in significant accounting policies, these financial statements consolidate the revenue and expenses of various entities. These entities have been separately disclosed in the segmented information which follows.

### THE CORPORATION OF THE CITY OF KENORA SCHEDULE OF CONSOLIDATED SEGMENT DISCLOSURE

For the year ended 31 December 2021

	General Government	Protection Services	Transportation Services	Environmental Services	Health Services	Social and Family Services	Recreation and Cultural Services	Planning and Development	Eliminations	2021 Total
Revenues										
Taxation	\$ 2,934,479	\$ 7,610,784	\$ 6,334,923	\$ 393,853	\$ 2,005,319	\$ 2,992,724	\$ 4,435,001	\$ 1,029,009	\$ -	\$ 27,736,092
Fees and user charges	174,554	545,724	737,404	13,304,446	232,632	-	1,054,048	92,898	_	16,141,706
Government grants	564,498	1,552,624	2,839,126	76,226	406,970	428,426	2,179,147	642,989	(1,287,588)	7,402,418
Other	1,193,834	318,622	265,209	355,057	84,352	125,289	579,045	1,658,095	-	4,579,503
	4,867,365	10,027,754	10,176,662	14,129,582	2,729,273	3,546,439	8,247,241	3,422,991	(1,287,588)	55,859,719
Expenses										
Salaries and benefits	2,414,912	2,867,839	2,964,764	3,947,221	225,834	-	3,375,220	1,178,134	-	16,973,924
Materials and supplies	885,145	7,083,953	2,197,974	4,620,685	103,267	-	2,155,968	1,080,137	-	18,127,129
External transfer	· -	-	81,800	-	2,250,155	3,710,453	991,482	-		7,033,890
Amortization	143,109	376,553	4,125,840	2,283,161	22,392	-	997,789	271,212	_	8,220,056
	3,443,166	10,328,345	9,370,378	10,851,067	2,601,648	3,710,453	7,520,459	2,529,483	-	50,354,999
Net surplus (deficit)	\$ 1,424,199	\$ (300,591)	\$ 806,284	\$ 3,278,515	\$ 127,625	\$ (164,014)	\$ 726,782	\$ 893,508	\$ (1,287,588)	\$ 5,504,720

	General Government	Protection Services	Transportation Services	Environmental Services	Health Services	Social and Family Services	Recreation and Cultural Services	Planning and Development	Eliminations	2020 Total
Revenues										
Taxation	\$ 3,003,800	\$ 7,326,254	\$ 6,046,128	\$ 481,650	\$ 1,987,432	\$ 2,973,892	\$ 3,821,446	\$ 1,134,096	\$ -	\$ 26,774,698
Fees and user charges	161,699	453,182	724,191	12,560,011	200,185	-	879,596	378,608	-	15,357,472
Government grants	566,397	1,563,753	3,367,363	91,072	518,241	497,570	2,101,628	535,679	(1,280,800)	7,960,903
Other	3,600,508	726,770	599,781	357,722	210,225	295,013	735,700	210,826	-	6,736,545
	7,332,404	10,069,959	10,737,463	13,490,455	2,916,083	3,766,475	7,538,370	2,259,209	(1,280,800)	56,829,618
Expenses										
Salaries and benefits	2,376,386	2,825,077	2,999,799	3,939,704	228,678	-	3,204,185	1,035,833	-	16,609,662
Materials and supplies	856,070	6,704,626	2,062,038	4,768,001	100,344	-	1,878,592	802,673	-	17,172,344
External transfer	-	-	89,800	-	2,266,023	3,681,949	190,499	-		6,228,271
Amortization	137,425	414,147	3,881,508	2,172,650	20,946	-	965,124	278,787	-	7,870,587
	3,369,881	9,943,850	9,033,145	10,880,355	2,615,991	3,681,949	6,238,400	2,117,293	-	47,880,864
Net surplus (deficit)	\$ 3,962,523	\$ 126,109	\$ 1,704,318	\$ 2,610,100	\$ 300,092	\$ 84,526	\$ 1,299,970	\$ 141,916	\$ (1,280,800)	\$ 8,948,754

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. Taxation, payments-in-lieu of taxes, certain government grants and interest income have been apportioned based on a percentage of budgeted expenses.

### THE CORPORATION OF THE CITY OF KENORA SCHEDULE OF CONSOLIDATED SEGMENT DISCLOSURE BY ENTITY

For the year ended 31 December 2021

		City	Lake of the Woods		Kenora Public		Provincial Offences		LOW Development Corporation		2021 Total
			Museum		Library						
Revenues											
Taxation	\$	27,736,092	\$ -	\$	-	\$	-	\$	-	\$	27,736,092
Fees and user charges		15,405,480	111,360		26,834		330,957		267,075		16,141,706
Government grants		7,176,186	168,057		50,162		-		8,013		7,402,418
Other		4,102,186	445,516		30,801		-		1,000		4,579,503
		54,419,944	724,933		107,797		330,957		276,088		55,859,719
Expenses											
Salaries and benefits		15,724,263	500,902		530,716		218,043		-		16,973,924
Materials and supplies		17,331,605	276,679		166,752		76,005		276,088		18,127,129
External transfer		7,392,598	286,812		(645,520)		-		-		7,033,890
Amortization		8,142,444	32,545		45,067		_		-		8,220,056
		48,590,910	1,096,938		97,015		294,048		276,088		50,354,999
Net surplus (deficit)	\$	5,829,034	\$ (372,005)	\$	10,782	\$	36,909	\$		\$	5,504,720

	City		Lake of the Woods	Kenora Public	Provincial Offences	LOW Development	2020 Total
			Museum	Library		Corporation	
Revenues							
Taxation	\$	26,774,698	\$ - \$	-	\$ -	\$ - \$	26,774,698
Fees and user charges		14,727,913	91,432	23,605	223,819	290,703	15,357,472
Government grants		7,773,848	113,418	50,360	-	23,277	7,960,903
Other		6,398,181	305,072	32,616	-	676	6,736,545
		55,674,640	509,922	106,581	223,819	314,656	56,829,618
Expenses							
Salaries and benefits		15,508,747	418,250	504,628	178,037	-	16,609,662
Materials and supplies		16,442,812	228,110	140,361	46,405	314,656	17,172,344
External transfer		7,323,353	(468,949)	(626,133)	-	-	6,228,271
Amortization		7,793,096	30,793	46,698	-	-	7,870,587
		47,068,008	208,204	65,554	224,442	314,656	47,880,864
Net surplus (deficit)	\$	8,606,632	\$ 301,718 \$	6 41,027	\$ (623)	\$ - \$	8,948,754

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. Taxation, payments-in-lieu of taxes, certain government grants and interest income have been apportioned based on a percentage of budgeted expenses.